



GUAM SOLID WASTE AUTHORITY

FY2025 CITIZENS -CENTRIC REPORT

A REPORT TO OUR CITIZENS



ABOUT GSWA

Your paragraph textThe Guam Solid Waste Authority (GSWA) was created through P.L. 31-201 as an autonomous, public corporation on April 4, 2011. The Legislation established an agency to handle the operations of what was formerly the Solid Waste Management Division under the Department of Public Works. The legislation's stated objective is to achieve GovGuam's eventual resumption of all functions, responsibilities, and authority for solid waste management and operations, and the governance thereof.

After 11 years of being under the management of a Federal Receiver, the District Court of Guam handed the day-to-day operations of GSWA to the GSWA Board and new Management Team on April 30, 2019.

MISSION

The mission of GSWA is to provide a safe and healthy environment for the people of Guam through proper, timely, and efficient collections of refuse materials throughout the villages and urban areas and to assure their proper disposal in legally permitted facilities.

TABLE OF CONTENTS

About GSWA	01
Performance	02
Finances	03
Outlook	04

LEADERSHIP

MANAGEMENT TEAM

- Irvin L. Slike**
General Manager
- Kathrine B. Kakigi**
Comptroller
- Alicia Fejeran**
Chief of Administration
- Roman B. Perez**
Superintendent of Operations

BOARD OF DIRECTORS

- Andrew Gayle**
Chairman
- Minakshi Hemlani**
Vice Charwoman
- Peggy Denney**
Secretary
- Jim Oehlerking**
Member
- Cora Montellano**
Member

SERVICES

- Curbside Trash Collection
- Curbside Recycle Collection
- Bulky Waste Collection
- Residential Transfer Stations
- Household Hazardous Waste Facility
- Hauler Only Transfer Station
- Layon Landfill

CUSTOMER DEMOGRAPHICS

Type	Count
Residential	22,097
Commercial	50
Government	51

CUSTOMER PAYMENT COUNT BY SOURCE



CONTACT INFORMATION

GSWA Main Office
546 North Marine Corps Drive
Tamuning, GU 96913
Hours: Mon-Fri, 8:00 a.m. to 5:00 p.m

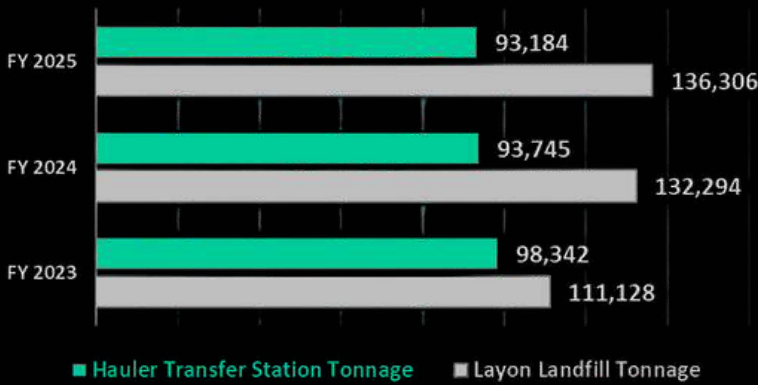
Tel: 671-646-3111
Fax: 671-649-3777
email: customerservice@gswa.guam.gov
website: guamsolidwasteauthority.com



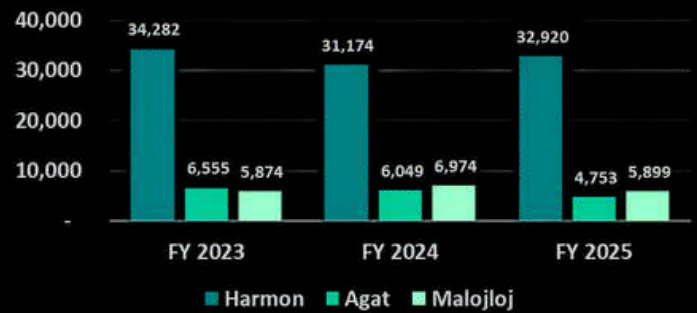
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OUR PERFORMANCE

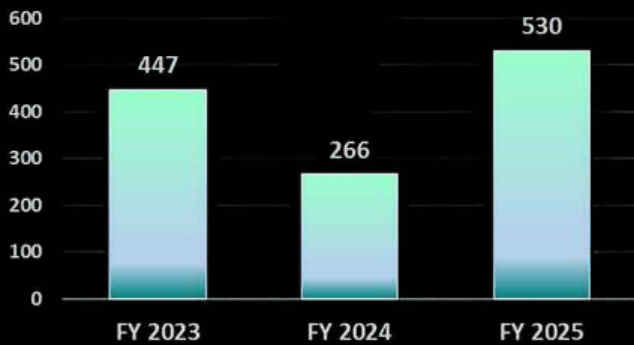
Service Activities by Tonnage



No. of Customers Served at the Residential Transfer Stations



White Goods Collection Tonnage



Customer Activities

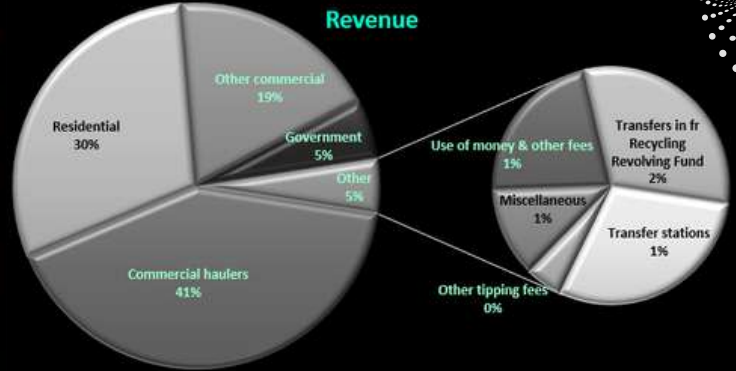




An independent audit of Solid Waste Operations Fund (SWOF) was conducted by Ernst & Young, LLP, resulting in an unqualified opinion. The Office of Public Accountability released GSWA's audited financial statements on May 1, 2026. More information can be found on our website at guamsolidwasteauthority.com.

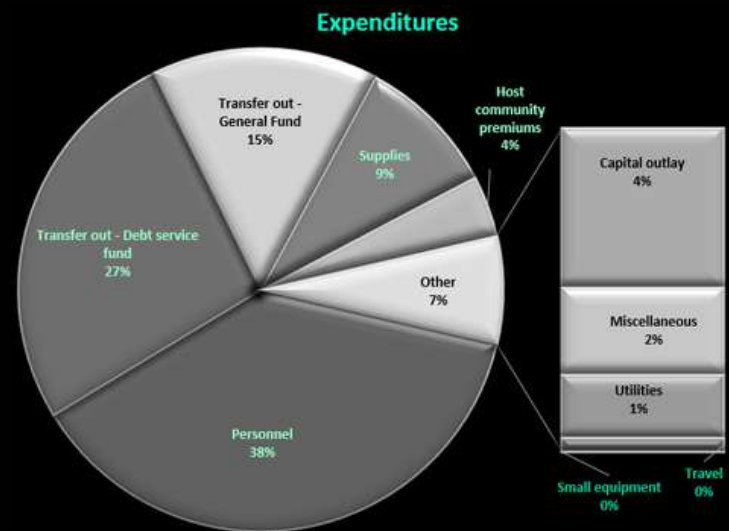
OPERATING REVENUES & OTHER FINANCING SOURCES:

	FY2025	FY2024	FY2023
Operating revenues:			
Tipping fees:			
Commercial haulers	\$ 10,844,433	\$ 12,338,106	\$ 11,253,861
Residential	7,899,981	7,935,169	7,888,900
Other commercial	4,895,939	2,966,800	310,180
Government	1,394,055	1,359,403	1,823,673
Transfer stations	382,782	379,473	384,115
Other	64,210	61,082	144,361
Miscellaneous	156,737	-	-
Use of money and other fees	280,285	378,612	2,418
Total operating revenues	25,918,422	25,418,645	21,807,508
Transfers in:			
Recycling Revolving Fund	400,000	385,624	400,000
Total revenues and other financing sources:	\$ 26,318,422	\$ 25,804,269	\$ 22,207,508



OPERATING EXPENDITURES & OTHER FINANCING USES:

	FY2025	FY2024	FY2023
Operating expenditures:			
Salaries, overtime and benefit	\$ 4,353,653	\$ 3,845,300	\$ 3,388,155
Travel	35,565	20,253	14,485
Contractual	14,570,832	13,880,404	12,218,838
Supplies	1,087,530	841,582	860,740
Small equipment	1,260	5,950	33,517
Utilities	160,705	166,495	184,108
Capital outlay	406,796	-	-
Host community premiums	475,882	460,445	375,780
Miscellaneous	222,593	374,861	269,361
Total operating revenues	21,314,816	19,595,290	17,344,984
Transfers out:			
General fund	1,746,630	-	-
Debt service fund	3,049,833	3,047,833	3,045,854
Total transfers out	4,796,463	3,047,833	3,045,854
Total revenues and other financing sources:	\$ 24,364,649	\$ 22,643,123	\$ 20,390,838



In July 2019, GovGuam issued \$27.6 million 2019 Series A General Obligation Bonds to pay for the construction of Layon Landfill Cell 3 and pay bond-related costs. GSWA will be transferring funds to the General Fund based on the continuing covenant agreement with GovGuam to fund the debt service payments of approximately \$3 million annually. Cell 3 was substantially completed in July 2021.

CAPITAL PROJECTS FUND

	FY2025	FY2024	FY2023
Revenues and other financing sources:			
Use of money and property	\$ 1,782	\$ 14,232	\$ 10,824
Transfers in from SWOF	8,531	-	-
	\$ 10,313	\$ 14,232	\$ 10,824
Other financing uses:			
Transfers out to SWOF	\$ 288,755	\$ -	\$ -

DEBT SERVICE FUND

	FY2025	FY2024	FY2023
Revenues and other financing sources:			
Use of money and property	\$ 350,874	\$ 421,062	\$ 280,449
Transfers in from General Fund	19,647,770	17,777,041	19,141,723
Transfers in from SWOF	-	3,047,833	3,045,854
	\$ 19,998,644	\$ 21,245,936	\$ 22,468,026
Expenditures:			
Principal	\$ 11,340,000	\$ 12,100,000	\$ 13,340,000
Interest	9,425,500	10,011,500	10,647,500
	\$ 20,765,500	\$ 22,111,500	\$ 23,987,500



The Guam Solid Waste Authority (GSWA) faces several significant challenges and strategic initiatives in the near future:

Implementation of an Island-Wide Collections System:

- Transitioning to a computerized routing system is essential but presents technological and employee training hurdles.
- In the short-term, a 5-day collection schedule for refuse and recycling will be implemented based on institutional knowledge.
- An extensive recycling education and enforcement program will be launched to improve recycling compliance and efficiency.
- Funding source for the purchase of additional recycling carts

Employee Development and Training:

- Ongoing training efforts in safety, conduct and skill enhancement will continue.
- Support for employee education will be expanded, including sponsorship for employees pursuing degrees.

Infrastructure Development Delays:

- The long-term infrastructure plan for Layon is underway. The need for procurement, award and construction to occur within an identified timeline is critical for continued disposal of the Island's waste.
- Critical projects such as cell closures, solar panel feasibility, landfill gas extraction, and the design and construction of the next disposal cell would be at risk.
- The current Cell 3 is projected to reach capacity in approximately three years, posing a threat to the permitted disposal capacity on the island.

Sustainable Fleet and Fuel Initiatives:

- By 2027, GSWA's collection fleet is expected to be carbon neutral, utilizing waste cooking oil to power diesel trucks. Challenges include altering the collection of used cooking oil and grease trap waste. The mixing of both hampers the production of bio-diesel.
- This biofuel reduces greenhouse gas emissions but requires GSWA to develop internal fuel refining capabilities and maintain electric trucks.



The above initiatives reflect GSWA's commitment to improving operational efficiency, environmental sustainability and workforce development amidst regulatory and logistical challenges.

OUTLOOK

GSWA has a comprehensive and forward-thinking plan to enhance sustainability and operational efficiency. An overview of initiatives are summarized below:

- **Electric Fleet Acquisition:** Transitioning to electric vehicles to reduce reliance on fossil fuels.
- **Alternative Fuel Use:** Utilizing island-used cooking oil to convert into biodiesel, fueling the remaining diesel fleet, and supporting waste-to-energy efforts.
- **Waste Collection Optimization:**
 - Implementing a 5-day refuse and recycling schedule.
 - Using computerized routing to ensure full coverage and efficiency.
- **Enhanced Customer Service**
 - Launching a user-friendly website for notifications and payments.
- **Handling Special Waste:**
 - Authorized to access contaminated soil, asbestos, treated wood, and fats, oils and grease (FOG).

We want to hear from you. Do you like this report? Do you believe it should include any other information? Please let us know by contacting GSWA at admin@gswa.guam.gov or calling 671-646-3111.